ORDINANCE #06-2024

AN ORDINANCE AMENDING THE MODERATE-INCOME HOUSING PLAN ELEMENTS OF THE SPRINGVILLE GENERAL PLAN.

WHEREAS, the City has a Moderate-Income Housing Plan as a required element of the General Plan; and

WHEREAS, the City is required by Utah State Code to update the Moderate-Income Housing Plan; and

WHEREAS, the City desires to select additional implementation strategies; and

WHEREAS, the Planning Commission considered adding the proposed implementation strategies to the Moderate-Income Housing Plan and conducted a public hearing on May 14, 2024 and has recommended approval;

NOW, THEREFORE, BE IT ORDAINED by the City Council of Springville, Utah that:

Section 1. The Moderate-Income Housing Plan is hereby amended as attached as Exhibit A.

Section 2 This ordinance shall become effective upon adoption by the Springville City Council and publication as required by law.

ADOPTED by the City Council of Springville, Utah, this 04th day of June, 2024.

Matt Packard, Mayor

ATTEST:

Kim Crane, City Recorder

EXHIBIT A

Strategy 1

- State strategy municipality included in the moderate-income housing element of its general plan below.
 - a. Strategy A. Rezone for densities necessary to facilitate the production of MIH
- 2. Please state the municipality's goal(s) associated with the strategy
 - a. Review each zone map amendment request for an increase in residential density to determine if the proposed change contributes to the completeness of and housing balance within its neighborhood and if it advances the city's desire to provide moderate-income housing.
 - b. Initiate city sponsored zone map amendments for areas identified as well suited to increased residential density.
- 3. What are the specific outcomes that the strategy intends to accomplish?
 - Springville desires diverse and sustainable neighborhoods that provide opportunities for community engagement to the broadest range of residents.
 - b. Springville desires residents of moderate-income housing to have access to employment, recreation, and daily needs without needing a car. Providing for residential density in complete neighborhoods and mixed-use areas will contribute to this outcome.
- 4. Please describe how the municipality has monitored its annual progress toward achieving the goal(s).
 - a. Springville maintains a database of zone map amendments and of housing development, tracking single-family attached and multi-family developments.
- 5. In the boxes below, outline the following objectives associated with the goal(s) stated in item 2.
 - a. Please identify the key tasks of each stage needed to accomplish the goal(s) stated in item 2.
 - i. Provide a clear process for zone map amendment applications.
 - ii. Identify the areas for city sponsored zone map amendments.
 - Initiate an update of the general plan to ensure that adequate area is provided for higher density housing to facilitate moderate-income housing.
 - b. Please identify the primary parties that are responsible for completing the key tasks of each stage identified in item 5a.
 - Community Development staff and City Administration are responsible for completing these key tasks
 - c. Please describe the resources that the municipality must allocate to complete the key task of each stage identified in item 5a.
 - i. Staff time will need to be allocated to refine the application process for zone map amendments.
 - ii. Staff time and City Council meetings are required for the zone map amendment process.
 - iii. Funding and substantial staff time will need to be allocated to update the General Plan
 - d. Please state specific deadlines for completing the key tasks of each stage identified in item 5a.

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- The refinement of the zone map amendments application process will be completed by July 1, 2020.
- ii. The first city sponsored zone map amendment will be completed by October 1, 2020.
- iii. The General Plan Update will be completed by October 1, 2021.
- e. Which of the tasks stated in item 5a have been completed so far, and what have been their results?
 - The zone map amendment application process has been reviewed and refined.
 - ii. The first city sponsored zone map amendment was completed on September 1, 2020. This amendment changed the zone for a nearly 4acre block in Springville's downtown from Community Commercial to the new Main Street South Gateway Zone; a downtown mixed-use zone permitting multifamily and attached single-family housing with no density limit
 - iii. The General Plan Update process has commenced under the direction of the City Council, beginning with the procurement of a consultant for the project.
 - iv. Springville has rezoned 20 acres from an R1-10 Zone to a special overlay, increasing the density from 4.2 du/acre to 11 du/acre, providing for a potential of an additional 136 units. These units include small singlefamily homes, cottages, multiple townhome types, stacked flats, loft homes, apartments, and others, which provide a diverse range of moderate-income housing options.
 - v. The city is currently considering the Lakeside Landing Special District Overlay Zone which would rezone nearly 200 acres from commercial to residential ranging from 12 to 24 units per acre, providing for nearly 2,000 additional housing units across a diverse range of unit types.
- f. How is the municipality addressing results described in 5e that deviate from the desired outcomes specified in item 3? What barriers has the municipality encountered during the course of the implementation of said goals?
 - i. No results deviated from the desired outcomes specified. The barriers encountered included concern from citizens and elected officials about the height and density proposed by staff for the city-initiated rezone, and concern over reducing the land available for commercial development by mixed use, or residential zone map amendments.
- g. (Optional) Have you considered efforts to use moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency within your community?
 - i. Yes.

- 1. State strategy municipality included in the moderate-income housing element of its general plan below.
 - a. Strategy B Demonstrate investment in the rehabilitation or expansion of infrastructure that facilitates the construction of moderate-income housing
- 2. Please state the municipality's goal(s) associated with the strategy
 - a. Adopt a Public Infrastructure District Policy with the option to utilize impact fees to assist with infrastructure in residential developments.

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- Require the development of dedicated moderate-income housing units for developments within the boundaries of a Public Infrastructure District
- 3. What are the specific outcomes that the strategy intends to accomplish?
 - Springville desires to encourage developers to provide moderate-income housing units as a public benefit in return for the benefits afforded by a Public Infrastructure District
 - Springville desires to increase the number of affordable housing units available in residential developments to facilitate the integration of moderate-income housing throughout the City.
- 4. Please describe how the municipality has monitored its annual progress toward achieving the goal(s).
 - a. Springville will utilize development agreements to outline the requirements for the set aside of moderate-income housing units and will require verification in annual reports as part of the Public Infrastructure District Policy.
- 5. In the boxes below, outline the following objectives associated with the goal(s) stated in item 2.
 - a. Please identify the key tasks of each stage needed to accomplish the goal(s) stated in item 2.
 - i. Adoption of a Public Infrastructure District Policy
 - Establish evaluation criteria for Public Infrastructure Districts which includes provisions for set aside of moderate-income housing units within residential developments.
 - b. Please identify the primary parties that are responsible for completing the key tasks of each stage identified in item 5a.
 - Community Development staff and City Administration are responsible for completing these key tasks with adoption by the City Council.
 - c. Please describe the resources that the municipality must allocate to complete the key task of each stage identified in item 5a.
 - Staff time will need to be allocated to refine the evaluation criteria for Public Infrastructure Districts
 - Staff time and City Council meetings are required for the policy adoption process.
 - d. Please state specific deadlines for completing the key tasks of each stage identified in item 5a.
 - i. The adoption of a Public Infrastructure District Policy is anticipated to be completed by year end of 2022.
 - e. Which of the tasks stated in item 5a have been completed so far, and what have been their results?
 - The Public Infrastructure District Policy is currently under review by City Staff for presentation to the City Council
 - f. How is the municipality addressing results described in 5e that deviate from the desired outcomes specified in item 3? What barriers has the municipality encountered during the course of the implementation of said goals?
 - At this time, Springville City has not had the opportunity formally adopt or implement a Public Infrastructure District but have been approached by residential developments to discuss establishing such a district and anticipate that formal application will be made once a policy is formally adopted by the City Council.

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 g. (Optional) Have you considered efforts to use a moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency within your community?
 i. Yes.

Strategy 3

- State strategy municipality included in the moderate-income housing element of its general plan below.
 - a. Strategy E. Create or allow for, and reduce regulations related to, internal or detached accessory dwelling units in residential zones
- 2. Please state the municipality's goal(s) associated with the strategy
 - a. Provide for simple and by-right establishment of accessory dwelling units within most residential areas in the city.
- 3. What are the specific outcomes that the strategy intends to accomplish?
 - Increase the amount of affordable housing and community wealth by increasing the provision of accessory dwelling units.
 - b. Reduce the demand for green field development and infrastructure expansion by increasing residential density in established neighborhoods.
- 4. Please describe how the municipality has monitored its annual progress toward achieving the goal(s).
 - a. The city tracks the number of permitted and licensed ADU's year over year,
- 5. In the boxes below, outline the following objectives associated with the goal(s) stated in item 2.
 - a. Please identify the key tasks of each stage needed to accomplish the goal(s) stated in item 2.
 - Draft regulations for the establishment and monitoring of accessory dwelling units.
 - ii. 2. Adopt ADU ordinance
 - iii. 3. Advertise the ADU ordinance and administer establishment and monitoring procedures.
 - b. Please identify the primary parties that are responsible for completing the key tasks of each stage identified in item 5a.
 - i. Community Development Staff
 - ii. Community Development Staff, City Council
 - iii. Community Development Staff
 - c. Please describe the resources that the municipality must allocate to complete the key task of each stage identified in item 5a.
 - i. Staff time will need to be allocated to draft regulations and administer the ADU program.
 - d. Please state specific deadlines for completing the key tasks of each stage identified in item 5a.
 - i. 1. March 1, 2020
 - ii. 2. May 1, 2020
 - iii. 3. May 1, 2020 ongoing

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- e. Which of the tasks stated in item 5a have been completed so far, and what have been their results?
 - i. Code drafting was completed.
 - The revised ADU ordinance was adopted on August 4, 2020. The ordinance extended ADUs as a by-right land use to all single-family homes city wide.
 - iii. Production of explanatory materials and processing forms is complete. The city issued eight ADU certificates in 2021 and nine certificates to date in 2022.
 - iv. Code amendments to comply with revisions to the state law were completed in August of 2021.
- f. How is the municipality addressing results described in 5e that deviate from the desired outcomes specified in item 3? What barriers has the municipality encountered during the course of the implementation of said goals?
 - As expected there were citizens that both supported and opposed the expansion of ADUs, but support outweighed opposition.
 - ii. The results were better than expected as staff was unsure if the council would support such a broad expansion.
- g. (Optional) Have you considered efforts to use moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency within your community?
 - i. Yes

- 6. State strategy municipality included in the moderate-income housing element of its general plan below.
 - Strategy F. Zone or rezone for higher density or moderate income residential development in commercial and mixed-use zones near major transit investment corridors, commercial centers, or employment centers.
- 7. Please state the municipality's goal(s) associated with the strategy
 - a. Encourage the development of complete neighborhoods by providing opportunities for diverse housing in commercial and mixed-use zones.
- 8. What are the specific outcomes that the strategy intends to accomplish?
 - a. Springville desires to create places where access to employment and daily needs can be achieved without the use of a car and to have moderate-income housing available in those areas.
- 9. Please describe how the municipality has monitored its annual progress toward achieving the goal(s).
 - Springville maintains a database of zone map amendments and of housing development, tracking single-family attached and multi-family developments.
- In the boxes below, outline the following objectives associated with the goal(s) stated in item 2.
 - a. Please identify the key tasks of each stage needed to accomplish the goal(s) stated in item 2.
 - Initiate an update of the general plan to ensure that adequate areas of mixed-use and commercial development are designated to allow for higher density housing to facilitate moderate-income housing.

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- b. Please identify the primary parties that are responsible for completing the key tasks of each stage identified in item 5a.
 - Community Development staff and City Administration are responsible for completing these key tasks
- c. Please describe the resources that the municipality must allocate to complete the key task of each stage identified in item 5a.
 - Funding and substantial staff time will need to be allocated to update the General Plan
- d. Please state specific deadlines for completing the key tasks of each stage identified in item 5a.
 - i. The General Plan Update will be completed in 2022.
- e. Which of the tasks stated in item 5a have been completed so far, and what have been their results?
 - i. Two key areas are under consideration for higher density mixed-use zones, ahead of the completion of the General Plan update.
 - The General Plan Update process has commenced under the direction of the City Council, beginning with the procurement of a consultant for the project.
- f. How is the municipality addressing results described in 5e that deviate from the desired outcomes specified in item 3? What barriers has the municipality encountered during the course of the implementation of said goals?
 - i. To this point, all indications are that the areas under consideration for higher-density mixed-use are well supported and that such areas will be a key element of the updated General Plan.
- g. (Optional) Have you considered efforts to use moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency within your community?
 - i. Yes

- 1. State strategy municipality included in the moderate-income housing element of its general plan below.
 - a. Strategy G. Amend land use regulations to allow for higher density or new moderate-income residential development in commercial or mixed-use zones near major transit investment corridors.
- Please state the municipality's goal(s) associated with the strategy
 - a. Maximize residential development and employment adjacent to the planned Springville Frontrunner Station.
- 3. What are the specific outcomes that the strategy intends to accomplish?
 - a. Springville desires to create places where access to employment and daily needs can be achieved without the use of a car and to have moderate-income housing available in those areas.
- 4. Please describe how the municipality has monitored its annual progress toward achieving the goal(s).
 - a. Springville has already adopted a Transit Village Center zone for the planned station area and meets regularly with property owners in the area. Springville is also participating in the Southern Utah County Transit Analysis to facilitate the planning and development of the planned Frontrunner extension.

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- 5. In the boxes below, outline the following objectives associated with the goal(s) stated in item 2.
 - a. Please identify the key tasks of each stage needed to accomplish the goal(s) stated in item 2.
 - Review the current Village Center Zone to ensure that it is allowing for the maximization of residential development at the transit center.
 - b. Please identify the primary parties that are responsible for completing the key tasks of each stage identified in item 5a.
 - Community Development staff and City Administration are responsible for completing this key task.
 - c. Please describe the resources that the municipality must allocate to complete the key task of each stage identified in item 5a.
 - i. Staff time will need to be allocated to review the current zoning.
 - d. Please state specific deadlines for completing the key tasks of each stage identified in item 5a.
 - i. This work will be included in the General Plan Update which will be completed by October 1, 2021.
 - e. Which of the tasks stated in item 5a have been completed so far, and what have been their results?
 - i. While the zoning is in place to accomplish this strategy, the zone text has not been reviewed and revised in light of changing practices in planning and evolution in the market for transit-oriented residential development.
 - The city is collaborating with UTA and property owners to complete a station area plan for the planned site of the Springville Frontrunner Station.
 - f. How is the municipality addressing results described in 5e that deviate from the desired outcomes specified in item 3? What barriers has the municipality encountered during the course of the implementation of said goals?
 - i. The review of the current zone has not yet occurred.
 - g. (Optional) Have you considered efforts to use moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency within your community?

i Yes

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- State strategy municipality included in the moderate-income housing element of its general plan below.
 - Strategy V. Develop and adopt a station area plan in accordance with Section 10-9a-403.1.
- Please state the municipality's goal(s) associated with the strategy.
 - Compliance with UCA 10-9a-403.1 to allow for the development of Moderate-Income Housing within the Station Area.
- 3. What are the specific outcomes that the strategy intends to accomplish?
 - a. Create walkable and multi-modal development that allows residents to utilize public transportation rather than rely on vehicles thus making commuting and living within the station area more affordable and accessible to workforce households and those falling within moderate-income parameters.
- Please describe how the municipality has monitored its annual progress toward achieving the goal(s).
- In the boxes below, outline the following objectives associated with the goal(s) stated in item 2.
 - Please identify the key tasks of each stage needed to accomplish the goal(s) stated in item 2.
 - b. Which of the tasks stated in item 5a have been completed so far, and what have been their results?
 - c. How is the municipality addressing results described in 5e that deviate from the desired outcomes specified in item 3? What barriers has the municipality encountered during the implementation of said goals?
 - d. (Optional) Have you considered efforts to use a moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency within your community?

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- State strategy municipality included in the moderate-income housing element of its general plan below.
 - Strategy W: Create or allow for and reduce regulations related to multifamily residential dwellings compatible in scale and form with detached single-family residential dwellings and located in walkable communities within residential or mixed-use zones.
- Please state the municipality's goal(s) associated with the strategy.
 - Allow for a variety of housing options other than detached single-family to increase affordable housing options.
- 3. What are the specific outcomes that the strategy intends to accomplish?
 - Springville desires to create a mix of housing types available in residential zones
 that improves affordability while creating and maintaining a sense of
 neighborhood and community.
- Please describe how the municipality has monitored its annual progress toward achieving the goal(s).
- In the boxes below, outline the following objectives associated with the goal(s) stated in item 2.
 - Please identify the key tasks of each stage needed to accomplish the goal(s) stated in item 2.
 - Please identify the primary parties that are responsible for completing the key tasks of each stage identified in item 5a.
 - Please describe the resources that the municipality must allocate to complete the key task of each stage identified in item 5a.
 - Please state specific deadlines for completing the key tasks of each stage identified in item 5a.
 - e. Which of the tasks stated in item 5a have been completed so far, and what have been their results?
 - f. How is the municipality addressing results described in 5e that deviate from the desired outcomes specified in item 3? What barriers has the municipality encountered during the course of the implementation of said goals?
 - g. (Optional) Have you considered efforts to use moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency within your community?

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- State strategy municipality included in the moderate-income housing element of its general plan below.
 - a. Strategy D Identify and utilize general fund subsidies or other sources of revenue to waive construction-related fees that are otherwise generally imposed by the municipality for the construction or rehabilitation of moderate-income housing.
- Please state the municipality's goal(s) associated with the strategy.
 - Decrease the cost of impact and permit fees for the development and/or rehabilitation of moderate-income housing.
- 3. What are the specific outcomes that the strategy intends to accomplish?
 - Springville desires to reduce the cost of developing moderate-income housing in order to incentivize development.
- Please describe how the municipality has monitored its annual progress toward achieving the goal(s).
- In the boxes below, outline the following objectives associated with the goal(s) stated in item 2.
 - Please identify the key tasks of each stage needed to accomplish the goal(s) stated in item 2.
 - b. Which of the tasks stated in item 5a have been completed so far, and what have been their results?
 - c. How is the municipality addressing results described in 5e that deviate from the desired outcomes specified in item 3? What barriers has the municipality encountered during the course of the implementation of said goals?
 - d. (Optional) Have you considered efforts to use a moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency within your community?

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- State strategy municipality included in the moderate-income housing element of its general plan below.
 - Strategy L- Reduce, waive, or eliminate impact fees related to moderate-income housing.
- 2. Please state the municipality's goal(s) associated with the strategy.
 - a. Incentivize the development of moderate-income housing.
- 3. What are the specific outcomes that the strategy intends to accomplish?
 - Springville desires to reduce the cost of developing moderate-income housing in order to incentivize development and increase the inventory of moderate-income housing available.
- Please describe how the municipality has monitored its annual progress toward achieving the goal(s).
- In the boxes below, outline the following objectives associated with the goal(s) stated in item 2.
 - Please identify the key tasks of each stage needed to accomplish the goal(s) stated in item 2.
 - b. Which of the tasks stated in item 5a have been completed so far, and what have been their results?
 - c. How is the municipality addressing results described in 5e that deviate from the desired outcomes specified in item 3? What barriers has the municipality encountered during the course of the implementation of said goals?
 - d. (Optional) Have you considered efforts to use a moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency within your community?

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- State strategy municipality included in the moderate-income housing element of its general plan below.
 - Strategy P- Demonstrate utilization of moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency to create or subsidize moderate-income housing.
- 2. Please state the municipality's goal(s) associated with the strategy.
 - Utilize CRA housing set aside to reduce the impact on general fund balances.
- 3. What are the specific outcomes that the strategy intends to accomplish?
 - a. Springville desires to decrease the impact on general fund resources while maintaining a level of service that is typically maintained through impact fees. The city desires to increase the inventory of moderate-income housing while maintaining infrastructure and amenities and avoiding the use of general funds.
- Please describe how the municipality has monitored its annual progress toward achieving the goal(s).
- In the boxes below, outline the following objectives associated with the goal(s) stated in item 2.
 - Please identify the key tasks of each stage needed to accomplish the goal(s) stated in item 2.
 - b. Which of the tasks stated in item 5a have been completed so far, and what have been their results?
 - c. How is the municipality addressing results described in 5e that deviate from the desired outcomes specified in item 3? What barriers has the municipality encountered during the course of the implementation of said goals?
 - d. (Optional) Have you considered efforts to use a moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency within your community?

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- State strategy municipality included in the moderate-income housing element of its general plan below.
 - Strategy Q- Create a housing and transit reinvestment zone pursuant to Title 63N, Chapter 3, Part 6, Housing and Transit Reinvestment Zone Act
- Please state the municipality's goal(s) associated with the strategy.
 - Incentivize the development of moderate-income housing within the area covered under the Station Area Plan.
- 3. What are the specific outcomes that the strategy intends to accomplish?
 - Springville desires to increase the inventory of moderate-income housing in Transit Oriented Development by utilizing the tools provided in the state code for the use of tax increments.
- Please describe how the municipality has monitored its annual progress toward achieving the goal(s).
- In the boxes below, outline the following objectives associated with the goal(s) stated in item 2.
 - Please identify the key tasks of each stage needed to accomplish the goal(s) stated in item 2.
 - b. Which of the tasks stated in item 5a have been completed so far, and what have been their results?
 - c. How is the municipality addressing results described in 5e that deviate from the desired outcomes specified in item 3? What barriers has the municipality encountered during the course of the implementation of said goals?
 - d. (Optional) Have you considered efforts to use a moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency within your community?

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- State strategy municipality included in the moderate-income housing element of its general plan below.
 - Strategy R- Eliminate impact fees for any accessory dwelling unit that is not an internal accessory dwelling unit as defined in Section 10-9a-530.
- Please state the municipality's goal(s) associated with the strategy.
 - a. Provide means to lower the mortgage burden for families purchasing a home by allowing them to create accessory dwelling units without additional fees. ADU's also provide additional housing inventory.
- 3. What are the specific outcomes that the strategy intends to accomplish?
 - a. Springville desires to increase the inventory of moderate-income housing in and to assist residents in offsetting the cost of a mortgage by utilizing part of their home as rental housing while also encouraging the inventory of affordable rental housing in the community.
- Please describe how the municipality has monitored its annual progress toward achieving the goal(s).
- In the boxes below, outline the following objectives associated with the goal(s) stated in item 2.
 - Please identify the key tasks of each stage needed to accomplish the goal(s) stated in item 2.
 - b. Which of the tasks stated in item 5a have been completed so far, and what have been their results?
 - c. How is the municipality addressing results described in 5e that deviate from the desired outcomes specified in item 3? What barriers has the municipality encountered during the course of the implementation of said goals?
 - d. (Optional) Have you considered efforts to use a moderate-income housing set aside from a community reinvestment agency, redevelopment agency, or community development and renewal agency within your community?

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ORDINANCE: #06-2024

SHORT TITLE: AN ORDINANCE AMENDING THE MODERATE-INCOME HOUSING. PLAN ELEMENTS OF THE SPRINGVILLE GENERAL PLAN.

PASSAGE BY THE SPRINGVILLE CITY COUNCIL ROLL CALL

NAME	MOTION	SECOND	FOR	AGAINST	OTHER
Craig Jensen		V	V		
Logan Millsap			~		
Jake Smith			V		
Mike Snelson			V		
Mindi Wright	V		~		
	TOTALS		5	7-2-2	_

This ordinance was passed by the City Council of Springville, Utah on the 04th day of June 2024, on a roll call vote as described above.

Approved and signed by methis 04th day of June 2024

Matt Packard, Mayor

CITY RECORDER'S CERTIFICATE AND ATTESTATION

This ordinance was recorded in the office of the Springville City Recorder on the 04th day of June 2024, with a summary being posted to the Utah Public Notice Website, and according to UCA 10-3-711. I hereby certify and attest that the foregoing constitutes a true and accurate record of proceedings with 6-2024. respect to Ordinance #06-2024.

Signed this 04th day of June 2024

Kim Crane, City Recorder